

Virginia Commonwealth University VCU Scholars Compass

Master of Urban and Regional Planning Capstone Projects

Urban and Regional Studies and Planning

2022

Shenandoah Valley Partnership: Growing and Enhancing the Food and Beverage Manufacturing Industry

Justin Williams

Follow this and additional works at: https://scholarscompass.vcu.edu/murp_capstone

Part of the Urban Studies and Planning Commons

© Justin Williams

Downloaded from

https://scholarscompass.vcu.edu/murp_capstone/51

This Professional Plan Capstone is brought to you for free and open access by the Urban and Regional Studies and Planning at VCU Scholars Compass. It has been accepted for inclusion in Master of Urban and Regional Planning Capstone Projects by an authorized administrator of VCU Scholars Compass. For more information, please contact libcompass@vcu.edu.

Shenandoah Valley Partnership: Growing and Enhancing the Food and Beverage Manufacturing Industry



Prepared By : Justin Williams



Page left intentionally blank.



Prepared By: Justin Williams May 2022 Master of Urban and Regional Planning Program L. Douglas Wilder School of Government and Public Affairs Virginia Commonwealth University

Panel Members:

Dr. Niraj Verma, Capstone Coordinator Urban and Regional Studies and Planning Virginia Commonwealth University

Dr. John Accordino, Capstone Advisor Urban and Regional Studies and Planning Virginia Commonwealth University

Dr. Jay Langston, Client Executive Director Shenandoah Valley Partnership

J. Williams 3

Page left intentionally blank.

Acknowledgments

I want to thank everyone that helped me with my professional plan:

To my client: thank you, Dr. Jay, for allowing me to do this professional plan for the Shenandoah Valley and for helping me get in contact with many representatives in the Shenandoah Valley.

To my advisor, Dr. Accordino, thank you for your honesty, knowledge, and feedback on my plan; without your help, it would have been challenging to create it.

To my two coordinators this year, Dr. Gough, and Dr. Verma, thank you for the consistent guidance and direction.

Thanks to all of the MURP professors for teaching me about urban planning, and a special thanks goes to Dr. Harper-Anderson for helping me understand economic development.

Thank you to all the participants of this plan.

Finally, I would like to thank my family: my mom, dad, Tamie, my two sisters: Jordan and Jasmine, and my classmates and friends, especially Robert, Lakiaya, Anjewel, and Annie, for all their help and support throughout this process.

Page left intentionally blank.

Table of Contents

Introduction
Plan Purpose
Client Description
Plan Outline
Literature Review
Existing Conditions11
Methodology11
Findings11
Recommendations11
Implementation Plan
Literature Review
What Is A Cluster
Why Do Businesses Cluster
Specialized Workers
Knowledge Spillover
Other Benefits Of Clustering
Role Of The Government In An Industry Cluster
Why Do Governments Care About Economic Development?
Why Too Much Government Involvement In Cluster Management Is Not Ideal
Why Minor Government Involvement Is Not Feasible In Cluster Management
The Government Role In A Cluster 14
Existing Conditions
Study Area15
The Cluster's Employment and Businesses16
Businesses
Employment17
Economic Analysis of The Cluster

J. Williams 7

Location Quotient (LQ) 1	8
Industry Requirements 1	8
Precedent Plans 1	9
Methodology	20
Research Questions	20
Data Collection	21
Finding The Businesses	21
Instruments That Were Used	22
When And How The Interviews And Surveys Were Conducted	22
The Next Stage	22
Analysis Method2	22
Findings	23
The Findings Results	23
THEME I: The need for more capital	25
Access to Capital	25
If the participants had the funding 2	26
THEME II: The need for more labor	26
Where hires come from	26
Challenges with Labor	27
Relationship with Learning Institutions	27
THEME III: Good logistical capabilities	28
THEME IV: Disconnect between the businesses and service providers	29
Learning Institutions	29
Financial Institutions	30
Recommendations	30
Implementation Table	33
References	38
Appendix	1
Survey Questions	1
Survey Results	50

List of Tables

Table 1: The Number of Businesses in Each County	16
Table 2: The Number of Businesses in Each Subsectors	17
Table 3: The Percentage of Individuals in Each occupation in Shenandoah Valley Partnership	o's
Food Manufacturing	18
Table 4: Industry Purchases	19
Table 5: Research Questions (Interview)	21
Table 6: Research Questions (Survey)	21
Table 7: Participation Rate	23
Table 8: How would you rate your relationship with the local institutions listed below	25
Table 9: Implementation Table	33

List of Maps

Map 1: The Localities SVP serves	. 10
Map 2: Map of Shenandoah Valley and a map of the distance from Shenandoah Valley to	
Richmond, VA, Virginia Beach, VA, Washington, DC, and Charlotte, NC	. 15

List of Figures

Figure 1: An Overview Of A Cluster	1
------------------------------------	---

List of Graphs

Graph 1: If you had more capital/funds to invest in your business, what would you spend them
on?
Graph 2: What challenges have you encountered when hiring workers? (Select all that apply) 27
Graph 3: How would you rate your relationship with the local institutions listed below
Graph 4: Has your location in Shenandoah Valley made it difficult to receive and deliver
products?

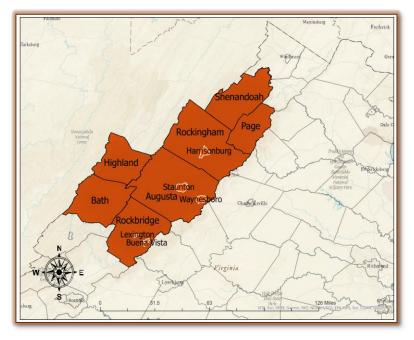
Introduction

Plan Purpose

Shenandoah Valley's food and beverage industry provides thousands of jobs, and it has the potential to be a significant cluster for the region. A *cluster* is a geographic concentration of interconnected businesses and institutions in a particular field (Porter, 1990). For example, the California wine cluster includes many wineries, independent wine grape growers, different suppliers, and advertising businesses. Moreover, local universities assist the cluster by providing programs geared on viticulture. Other famous examples of clusters are Silicon Valley, financial services in New York City, and biopharmaceuticals in Boston. With the extensive literature on the benefits of clusters and the global competition to attract businesses, regions have made a substantial effort to understand how to grow and enhance their industries to become clusters. In the Shenandoah Valley, food and beverage manufacturing is one of the industries they are growing and enhancing. This plan aims to help the Shenandoah Valley Partnership (SVP), Shenandoah Valley's regional economic development agency, continue to grow and enhance its food and beverage manufacturing industry by interviewing and surveying the business to understand their needs. Also, interview service providers to understand their relationship with the businesses.

Client Description

The client of this plan is Dr. Jay Langston, the executive director of SVP. SVP is Shenandoah Valley's regional economic development agency. It serves 12 localities, seven counties: Augusta, Bath, Highland, Page, Rockbridge, Rockingham, and Shenandoah, and five independent cities: Buena Vista, Harrisonburg, Lexington, Staunton, and Waynesboro. SVP aims to connect businesses. governments, institutions, and state-wide strategic partners to boost economic development and job growth (Shenandoah Valley



Map 1: The Localities SVP serves

Partnership, 2021). They accomplish this by encouraging businesses to locate in the Shenandoah Valley, advocating for current business expansions, and assisting with regional workforce development initiatives (Shenandoah Valley Partnership, 2021).

Plan Outline

Literature Review

The literature review provides background knowledge on clusters and the role of the government in helping and growing a cluster. The literature review has three simple sections: what is a cluster, why do businesses cluster, and what is the role of the government in a cluster.

Existing Conditions

The existing conditions outline the economic environment of the food and beverage manufacturing in the Shenandoah Valley.

Methodology

The methodology details the research questions, data collection process, and analytical approach of the plan.

Findings Findings outline the results from the survey and interviews.

Recommendations

This section provides goals, objectives, and actions based on findings and additional information.

Implementation Plan

The implementation section outlines a timeline for when to complete each action from the previous section.

Literature Review

What Is A Cluster

As mentioned in the introduction, clusters are geographic concentrations of interconnected businesses and institutions in a particular field (Porter, 1990). Famous examples of clusters are Hollywood's movie production and Las Vegas's casinos and amusements. Figure 1 shows a cluster's components: the trading sector, other related sectors, and supporting institutions. The trading sector is the primary driver of the cluster; it is the sector that sells goods and services outside the region. The other related sectors are also an essential part of the cluster because they constitute the local suppliers to the trade sector (Kures, 2014).



Figure 1: An Overview Of A Cluster

For example, in a tourism cluster, visitors' experience depends not only on the primary attraction (example: casino) but also on the complimentary attractions like hotels and restaurants. In other words, the complementary attraction supports and helps the primary attraction. The supporting institutions also play an important role in the cluster because they comprise consultants, investors, marketing and advertising businesses, universities, and government agencies that help with research, labor training, and advocacy (Rosenfeld, 2005).

Why Do Businesses Cluster

Businesses gain a competitive advantage by hiring specialized workers (Marshall, 1890).

Specialized Workers

Location theory suggests that businesses choose their location based on the area that will maximize their profit. A key determining factor for businesses is labor productivity; therefore, a location with a higher level of labor productivity would be preferred over a location with lower wages (Doeringer and Terkla, 1996). Businesses value workers with high productivity because these workers can produce products more efficiently. Additionally, having a plethora of skillful workers at a business's disposal is an advantage because it gives them the ability to replace an inferior worker with a more productive one (Wolman and Hincapie, 2015). In manufacturing, workers gain productivity-building skills on-the-job, which means that the skills of the labor force are related to the existing cluster in a region. Due to this, a new business located in an area will have the opportunity to hire workers with the necessary skills for their job (Doeringer and Terkla, 1996).

Knowledge Spillover

Businesses can also gain a competitive advantage with knowledge spillover. Knowledge spillover is the involuntary leakage and the voluntary exchange of useful information (Dumont and Meeusen, 2000). An example of knowledge spillover is when an individual gains knowledge from a job and uses it to create a business. Knowledge is particularly valuable in a knowledge-based economy, where local knowledge and "collective learning" help a business gain competitive advantage rather than natural advantages (Bekele and Jackson, 2006). Imagine a dairy business in Richmond, VA, with competitors in the Madison, WI region, one of the most prominent dairy clusters. The Richmond dairy business is at an enormous disadvantage because it does not have access to the same information compared to its competitors in Madison. In such cases, an emphasis on tacit knowledge spillover—face-to-face interaction—can overcome the deficiencies of "codified" knowledge (Bekele and Jackson, 2006).

Knowledge spillover helps spur innovation, which is crucial to high productivity and the survival of a cluster (Porter, 1998). It spillover leads to innovation by employees from different businesses in the same field exchanging ideas on how to improve their field (Carlino, 2001). Moreover, the denser the concentration of employees in a field, the likelihood innovation. (Carlino, 2001). Innovation also creates competitive and peer pressure, resulting in constant improvement so that competitors do not gain a competitive advantage (Porter, 1998). One of the

best benefits of knowledge spillover is innovation, which is essential to high productivity, and innovation helps the survival of a cluster (Porter, 1998).

Other Benefits Of Clustering

Specialized workers and knowledge spillover are not the only reasons why businesses cluster. Clustering helps businesses with input cost, economies scales, productivity, venture capital, and enhanced interaction between local suppliers and customers (Marshall 1890; Ellison, Glaeser, and Kerr, 2007; Maden, Smith, and Hansen, 2003; Kolympiris, Kalaitzandonakes, and Miller, 2011; Ohlin, 1935). Furthermore, clusters help create strong networks (Arzaghi and Henderson, 2008). With the numerous case studies and empirical evidence of the cluster's benefits, governments have struggled to understand their role in an industry cluster.

Role Of The Government In An Industry Cluster

Why Do Governments Care About Economic Development?

Governments have always had a role in economic development, regardless of the results. From an economic perspective, governments increased their economic activity because of labor mobility and global competition (Clarke and Gaile, 1989). Furthermore, for the local governments to have a healthy, skilled, and reliable workforce, they must address the needs of their citizens with public health, education, housing, local transportation services, cultural and recreational facilities, and childcare (UCLG, 2014). From a political standpoint, the health of the local economy is a major factor in voting. Government officials can influence voting behavior by promoting innovative policies, for instance through major land-use projects (Elkin, 1987). As an example, influencing the transportation budget is important; however, it does not get the same recognition or voting impact as economic development activities like bringing a fortune 500 business or building a convention center.

Why Too Much Government Involvement In Cluster Management Is Not Ideal

Although the government plays a role in helping to grow and enhance a cluster, too much government involvement can hinder competition and competitive advantage (Porter 1990). As clusters succeed, some governments have tried to force their creation which goes against the tenets of clusters. Clusters are naturally formed by businesses, not governments (UCLG, 2014). The formation of a cluster might take decades to form. Since decades are a lifetime in politics, we see governments try to speed up clustering by incentivizing and subsidizing businesses (Porter, 1998).

Subsidizing businesses delays innovation and creates an attitude of dependency; businesses would not invest and take a risk and focus their attention on their subsidies (Porter, 1998). Also, governments impose their biases on which clusters should exist based on their understanding of their community or the newest industry trends (ex: "We are Coal Miners," or "Our area is a Tech Hub") (Guidehouse, 2019). For example, with the success of Silicon Valley, localities want to be the "next Silicon Valley," which have unintended consequences because (a) it undermines the

idea of competitive advantage and (b) mirroring a locality without making it clear how they are different from the original gives the original locality the "first-mover advantage." (Hospers, Desrochers, and Sautet, 2008). Moreover, what works in one locality is not necessarily successful in another because of differences in laws, culture, knowledge, and workers.

Why Minor Government Involvement Is Not Feasible In Cluster Management

On the other hand, insufficient government help can prevent a cluster from reaching a competitive advantage (Porter, 1990). There are many advantages for a business when it is in a cluster, such as the availability of specialized workers and infrastructure. That would change if the government did not help or provide certain amenities to the clusters. Given the number of costs and uncertainties of businesses, it would not be feasible or realistic for them to provide all the necessary amenities to gain a competitive advantage. For instance, building an interstate highway to transport goods, training every worker, promoting the cluster, connecting with universities, and protecting the environment are impossible to be provided artificially (Saylor Academy, 2012).

The Government Role In A Cluster

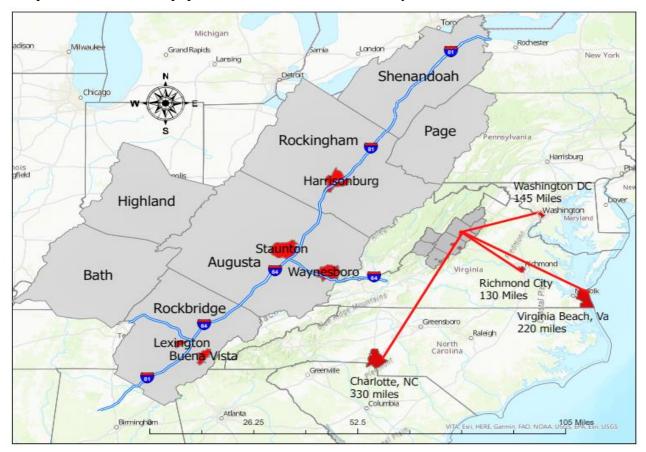
According to Porter (1990), the role of the government is to create a good business environment so businesses can gain a competitive advantage. Porter (1990) explains that governments can create a good business environment by (a) *Focusing on specialized factor creation*: The government must focus its attention on factors that contribute to competitive advantage: specialized apprenticeships programs, connecting universities with industries, trade associations, and helping facilitate private investment in businesses. (B) *Enforce strict product, safety, and environmental standards:* Strict standards for product, safety, and environment help with a competitive advantage because it forces businesses to make better quality products, at the same time, these standards should not absorb resources and cause production delays. (C) Promote goals that lead to sustained investment: Encourage sustained investment in human skills, innovation, and physical assets, and this could be done by tax incentives for long-term capital gains restricted to new investment in corporate equity.

Further, in his 2009 paper, Porter expanded on how governments can help clusters: Governments can collect and gather information about the cluster, which can help increase the efficiency of private sector investment and foster new business formation. Additionally, the government should provide adequate public infrastructure, such as improving highways, plus, help assemble cluster participants if private sector institutions have not done so. This helps the government to know local constraints to productivity and to identify gaps and weaknesses in clusters (Porter, 2009). The government policies should be neutral and pro-competition because all clusters are good, and competition promotes more innovation. Thus, the government should not choose among clusters but create policies that support upgrading in every cluster present in a location (Porter, 2009).

Existing Conditions

Study Area

As previously mentioned, Shenandoah Valley Partnership serves 12 localities: five independent cities (Lexington, Waynesboro, Staunton, Harrisonburg, and Buena Vista) and seven counties (Rockbridge, Bath, Highland, Shenandoah, Page, Rockingham, and Augusta). The region is in west-central Virginia and is 4,264-square miles. With Harrisonburg as the central location, Richmond, VA is roughly 130 miles away, Washington DC is roughly 145 miles away, Virginia Beach, VA is roughly 220 miles away, and Charlotte, NC is roughly 330 miles away as shown in Map 2. As of 2020, the population of the Shenandoah Valley is 370,620.



Map 2: Map of Shenandoah Valley and a map of the distance from Shenandoah Valley to Richmond, VA, Virginia Beach, VA, Washington, DC, and Charlotte, NC

The Cluster's Employment and Businesses

Businesses

There are over 100 businesses in the Shenandoah Valley's food and beverage manufacturing cluster. The major employers are Perdue, Cargill, Hershey, McKee, and Pilgrim Pride. Most businesses are concentrated in Harrisonburg-Rockingham MSA, Augusta County, and Shenandoah County, as shown in Table 1. Furthermore, most of the businesses are in "Animal Slaughtering and Processing," "Bakeries and Tortilla," and "Winery" as shown in Table 2. "Animal Slaughtering and Processing" sector is highly concentrated in the Shenandoah Valley (25 businesses). Businesses in "Animal Slaughtering and Processing" range from large corporations like Perdue and Pilgrim Pride to smaller businesses such as Black Oak Processing and Smoking and Bobby and Pj's Jerky Shack. Most of these businesses are in Rockingham and Shenandoah Counties. The second most concentrated subsector is "Bakeries and Tortillas," with

22 businesses in most are in Harrisonburg MSA. Most of the businesses are in "retail bakeries" like Sweet Treats and Bittersweet Bakery and a large corporate, McKee Food. The third most concentrated industry is winery with 17 businesses. There are no large corporations, and the wineries are spread out across the Shenandoah Valley with wineries in Page County, Rockbridge County, Harrisonburg MSA, Shenandoah County, and Augusta County.

Table 1: The Number of Businesses in Each County			
Localities	Number of Businesses		
Augusta	12		
Bath	1		
Buena Vista	1		
Harrisonburg City	16		
Highland	5		
Lexington City	7		
Page	8		
Rockbridge	5		
Rockingham	29		
Shenandoah	21		
Staunton City	5		
Waynesboro	7		
Source: Dun and Bradstreet			

Table 2: The Number of Businesses in Each subsector			
Subsectors of Food and Beverage Manufacturing The Number of Busine			
Animal Food Manufacturing	1		
Animal Slaughtering and Processing	29		
Bakeries and Tortilla	22		
Bottled Water Manufacturing	2		
Breweries	14		
Carbonated soft drink	3		
Dairy Processing	2		
Food Distribution 2			
Fruit and Vegetable Preserving and Specialty Food5Manufacturing5			
Grain and Oilseed Milling	2		
Grocery and Related Product Merchant Wholesalers	1		
Malt Beverages	3		
Manufacturing Ice	1		
Other Food Manufacturing	12		
Sugar and Confectionery Product Manufacturing	1		
Winery	19		
Source: Dun and Bradstreet			

Employment

There are nearly 10,000 workers in the Shenandoah Valley's food and beverage manufacturing cluster, with an average earning of \$62,621. 51% of those individuals are in production occupations, as shown in Table 3. Moreover, based on the four-digit SOC code, the top occupations in the cluster are "Meat, Poultry, and Fish Cutters and Trimmers," "Packaging and Filling Machine Operators and Tenders," and "Laborers and Freight, Stock, and Material Movers, Hand." The "Meat, Poultry, and Fish Cutters and Trimmers" and "Food Batchmakers" occupations had significant job loss from 2017 to 2020 (52 jobs and 366 jobs); even though the number of jobs increased in the cluster from 2017 to 2020 (8,672 jobs to 9,448 jobs). The "labor and freight" did gain 299 jobs between those years.

Table 3: The Percentage of Individuals in Each occupation in Shenandoah ValleyPartnership's Food Manufacturing			
Occupation	Percentage		
Production	51.7%		
Transportation and Material Moving	19.8%		
Other	9.4%		
Installation, Maintenance, and Repair	7.9%		
Office and Admin Support	5.5%		
Building and Grounds Cleaning and Maintenance	3%		
Management	2.6%		
Source: Industry Snapshot Report Food Manufacturing in Shenandoah Valley			

Source: Industry Snapshot Report Food Manufacturing in Shenandoah Vall Partnership Region

Economic Analysis of The Cluster

Location Quotient (LQ)

The food and beverage industry has a location quotient of 5.67 (Emsi, 2021), indicating it is a trade sector for the Shenandoah Valley and shows a high concentration of employment compared to the nation's food and beverage manufacturing employment. In the Harrisonburg MSA (City of Harrisonburg and Rockingham County) "Food Process and Manufacturing" sector LQ is 1.88, and the "Livestock Processing" sector is 28.12 (The U.S. Cluster Mapping 2018). Within the MSA, Rockingham County's "Live Processing" LQ is 18.77 with over 3200 employment which is the highest employment in the county, and out of the 12 localities that Shenandoah Valley Partnership serves, five of them have an LQ over 1 in either "Food Process and Manufacturing" and "Livestock Processing."

Industry Requirements

This section shows an estimate of purchases subsection made in the Shenandoah Valley food and beverage manufacturing. The estimates are in three categories, in-region purchases (bought within the Shenandoah Valley), imported purchases (bought outside of the Shenandoah Valley), and total purchases. The estimates are shown in Table 4. The biggest takeaway is that most of their poultry processing and animal slaughtering purchases come within the region, while animal production purchases come outside the region.

Table 4: Industry Purchases				
Purchases from	In-region Purchases	Imported Purchases	Total Purchases	
Animal Production	\$178,185,823	\$608,508,150	\$786,396,973	
Poultry Processing	\$209,461,051	\$2,887,188	\$212,48,238	
Corporate, Regional Managing Offices	\$23,250,537	\$160,555,376	\$183,805,913	
Soybean and Other Oilseed Processing	\$0	\$84,774,038	\$84,774,038	
Animal (except Poultry Slaughtering)	\$55,560,148	\$21,017,028	\$76,577,176	
Source: Emsi				

Precedent Plans

The two precedent plans relevant to this professional plan are "2021 Shenandoah Valley Manufacturing Workforce Needs" and "Shenandoah Valley Partnership 2019 Economic Development Strategic Plan." The purpose of the "2021 Shenandoah Valley Manufacturing Workforce Needs" is to understand the workforce problems in the manufacturing sector. SVP interviewed 11 businesses from different sub-sectors in manufacturing, including food and beverage manufacturing. The key findings from the interview are that the participants are having difficulty hiring workers, but workers do not have the requisite skills for the job when they do hire. A lack of skilled workers is not the only problem; the participants feel that employees do not understand the required work ethic.

SVP interviewed two food and beverage manufacturing businesses for their study, and one of the main issues was staffing, specifically, the "mini-manager role," despite offering a six-figure salary. The other challenges were skill gaps and lack of work ethic. The following steps SVP wants to take are to have a marketing campaign for manufacturing, manufacturing community dialogue with area politicians, panel discussions around workforce needs, and discussion around how to leverage GO Virginia and other funding opportunities.

The second precedent plan is the "Shenandoah Valley Partnership 2019 Economic Development Strategic Plan." A key goal of the plan is to provide strategies on how SVP can help businesses trade locally and internationally. The strategic plan centers around workforce, target sectors (agribusiness, manufacturing, transportation and logistics, and IT), quality of life, and business climate. To achieve its purpose, SVP wants to fill in the gaps in the supply chain and seek a

closer working relationship with VEDP International Trade. They also want to study the potential development of a regional business park in conjunction with GO Virginia Region 8 and improve the quality of life by increasing tourism and improving workforce housing.

Methodology

Research Questions

The framing of the interview research questions is important because it helps spark conversation and provoke substantial answers. It was ideal to ask open-ended questions because this led to conversations that would not have happened if they were too rigid. Therefore, the first question was: *"What needs do your business have?"* Using this question as a first question ensured there was no preconceived notion regarding the business's needs and helped gain insight into their issues.

Table 5 shows the next set of questions. Each topic of interest has a topic question for the businesses to answer. These are some topics that the Shenandoah Valley Partnership feels are essential to know about the cluster. Additionally, each topic of interest provided information on different aspects of the cluster, and their answers helped gain a clear understanding of their needs.

The framing of the survey was based on the interview results. The survey questions were more direct and closed-ended because there was no opportunity to ask follow-up questions, and it was likely that the survey participants had the same needs as the participants in the interviews. Therefore, the survey was used to ask direct questions based on the needs that the participants had stated during the interviews. There were 34 questions asked in the survey. Following the demographic's questions, the first 12 questions were about capital needs: eight questions asked the participants if they had any challenges gaining access to capital, and four questions asked the participants if they had more funding to invest in their business, what would they spend it on? The following 12 questions were about the participants' workforce. Five survey questions asked the participants about their challenges with their workforce, and Four survey questions asked the participants about their relationship with the local learning institutions. The last set of questions asked the participants about their logistical needs. The questions can be found in the appendix.

 Table 5: Research Questions (Interview)

Research Question

Big Picture Question		
What needs do your business have?		
Topics of Interest and Topic Question		
Topics of Interest	Topic Question	
Business Climate	What is your opinion of Shenandoah Valley as a place to conduct business, and why?	
Suppliers	What supplies do you purchase outside the region you wish were in the region?	
Workforce	How is your business workforce	
Potential needs	Are there future needs for your business you foreshadow?	
Other services	Are there any other needs for your business?	
	Are there any businesses you recommend I talk to?	

Table 6: Research Questions (Survey)

What challenges do you have in gaining access to capital?

If you had more funding to invest in their business, what would you spend it on?

What challenges do you have with your workforce?

What is your relationship with the local learning institutions?

What are your logistical needs

Data Collection

Finding The Businesses

Dun and Bradstreet business directory, local Shenandoah Valley's economic development, and Google were used to create a food and beverage manufacturing business list

Instruments That Were Used

Interviews and surveys are the two instruments used to collect the data. The interviews were semi-structured, which means there were set questions asked to all participants, with additional questions asked during the interviews to clarify or further explain specific issues (Interviews, 2021). A semi-structured interview was ideal because it is not too rigid like structured interviews, nor is it unorganized or biased like an unstructured interview. Interviews are one of the best qualitative tools because it achieves the highest response rate (The Louisiana Community Network, 2021). Furthermore, it presents the opportunity to ask follow-up questions, and it allows the business to know that SVP has a vested interest in their well-being.

An online survey was used to conduct the surveys because it is relatively inexpensive, not timeconsuming, and provides many responses in a short time frame. Interviews and Surveys are standard approaches when individuals and organizations want to know information about businesses.

When And How The Interviews And Surveys Were Conducted

The interview process started on December 13th and lasted until January 21st. The interviews were either over the phone or via Zoom. The survey was from February 15th-March 1st, and it was sent via email to the 85 businesses, excluding the interviewed businesses. 20 businesses participated in the whole study; 10 were interviewed and 10 took the survey. The participants came from nearly all of the counties that SVP serves, the three majorities were Rockingham County (five participants) and the City of Harrisonburg and Rockbridge County—both had three participants respectively. Most of the participants' industries were animal processing (four participants), brewery (four participants), winery, (four participants), and non-animal processing (four participants).

In terms of the survey, eight of the participants had less than 40 million in gross revenues in the most recent fiscal year. In other words, the vast majority of the participants were small business owners.

The Next Stage

In response to the survey and interview results, representatives from JMU, Virginia Tech, University of Richmond, local high schools in the Shenandoah Valley, GoVirginia, and USDA were interviewed to understand their involvement with the food and beverage manufacturing cluster. The interviews were via zoom and phone from March 21st-31st.

Analysis Method

The interviews and surveys were transcribed digitally, and because this is a qualitative study, thematic content and narrative analysis tools were used. The thematic content analysis helped establish an overarching understanding of the data and help identify common themes in the interviews and surveys. Then narrative analysis helped highlight and make sense of the businesses' critical parts of their answers.

Findings The results from the findings can be found in the appendix.

The Findings Results

Table 7: Participation Rate			
Questions	Ns	Interview or Survey	
What needs does your business have	10	Interview	
What is your opinion of Shenandoah Valley as a place to conduct business, and why?	10	Interview	
How is your business workforce	10	Interview	
Are there future needs for your business you foreshadow?	10	Interview	
Are there any other needs for your business?	10	Interview	
Are there any businesses you recommend I talk to?	4	Interview	
What challenges do you have in gaining access to cap	pital?		
On a scale from 1 to 5, with 5 being extremely difficult, how difficult has it been to obtain funds/financing in the past 2 years?	10	Survey	
On a scale from 1 to 5, with 5 being extremely difficult, how difficult has it been to obtain funds/financing from financial services in the Shenandoah Valley.	9	Survey	
What types of financing has your business used within the last 2 years to meet your capital needs? (Select all that apply)	10	Survey	
Rate your experience when trying to receive funds from any financial services listed below. (Virginia Agencies, Feder Government Agencies, Large bank, Small community bank, Angel or Venture Capital, Payday Lenders, any other financial services	10	Survey	
If you answered below average or poor on any financial services, please explain why.	3	Survey	
If you have been turned down for funding in the last two years, what were the reasons given? (Select all that apply)	6	Survey	

Do you plan in the future to consider outside investors?	10	Survey				
If yes, from who?	3	Survey				
If you had more funding to invest in their business, what would you spend it on?						
If you had more capital/funds to invest in your business, what would you spend them on? (Check the three most important choices)	9	Survey				
Does your current business location provide enough opportunities for future expansion?	10	Survey				
If you could not expand at your current site, where would you consider expanding?	8	Survey				
If you answered "Outside the Shenandoah Valley," please explain why.	2	Survey				
What challenges do you have with your workforce?						
Where do your new hires come from? (Select the 3 most common)	9	Survey				
What challenges have you encountered when hiring workers? (Select all that apply)	10	Survey				
At this current moment, what is the most difficult position to fill?	5	Survey				
What technical skills would you like incoming workers to have?	6	Survey				
In the next 3-5 years, what type of workers will you most need?	7	Survey				
In the next 3-5 years, what technical skills will workers need to have to help your company be successful?	6	Survey				
Would you be interested in partnering with other businesses and the local institutions to train the local workforce?	10	Survey				
What was your relationship with the local learning institutions?						
How would you rate your relationship with the local institutions listed below? (High school technical centers, Community colleges, Universities)	10	Survey				
If you answered below average or poor on any institutions, please explain why.	1	Survey				
Do you think the training given to individuals at the local institutions needs to improve? (High school technical centers, Community college certificate programs, Community colleges, Universities)	9	Survey				

If you answered somewhat or strongly agree, what issues are you having with the training?	3	Survey				
Name 2 specific technical skills you will like the institutions to teach.	2	Survey				
logistical needs	logistical needs					
What type of businesses would you like Shenandoah Valley to attract? (Select all that apply)	17	Survey and Interview				
How would you rate your logistics situation?	9	Survey				
If you answered below average or poor on any of the choices, please explain why.	1	Survey				
Has your location in Shenandoah Valley made it difficult to receive and deliver products?	8	Survey				
In which regions of the U.S. has your business been most impacted by logistical issues and disruptions.	6	Survey				

THEME I: The need for more capital

Access to Capital

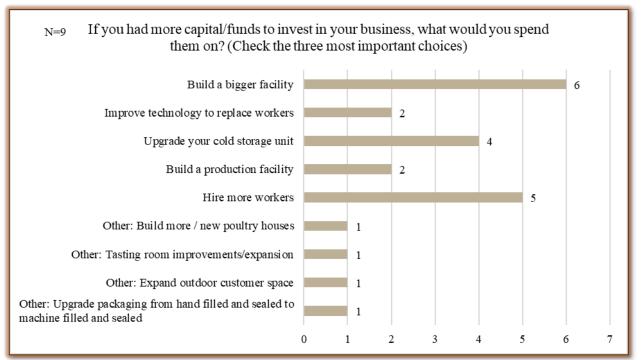
The main takeaway from this section is that most of the participants did not have a relationship with financial institutions. Six participants did not have any experience with either Virginia grant and loan agencies or small community banks, seven did not have experience with large banks, and none had any experience with either venture capitalists or payday lenders. The only financial institutions that most participants had experience with were Federal grant and loan agencies. Nevertheless, three participants said they had an average experience with them, and four said they did not have any experience with them. However, the participants did not have trouble obtaining funding in the past two years; yet, when asked how difficult it has been to obtain funding from financial services in the Shenandoah Valley, there was no clear census. The three most common ways the participants obtained financing to meet their capital needs were "earnings of the business," "private loans," and "credit cards." The last question asked the participants whether they plan to consider outside investors in the future, and eight said no.

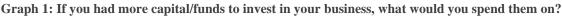
Table 8: How would you rate your relationship with the local institutions listed below.							
Institution	Great	Above	Average	Below	Poor	No	Ns
		Average		Average		Relationship	

High school technical centers	0	0	2	1	0	6	8
Community colleges	0	1	4	1	0	3	9
Universities	0	2	5	1	0	2	10

If the participants had the funding

The biggest result from this section is that the participants would "build a bigger facility," "upgrade your cold storage unit," and "hire more workers" if they had the necessary capital (Graph 1). The participants were fairly split regarding whether their current business location provides enough opportunities for future expansion (six said yes, and four said no). Of the participants who said no, five said they would consider expanding in the Shenandoah Valley. For the participants who said no, some of the reasons were the lack of access to capital and the need for a bigger market.





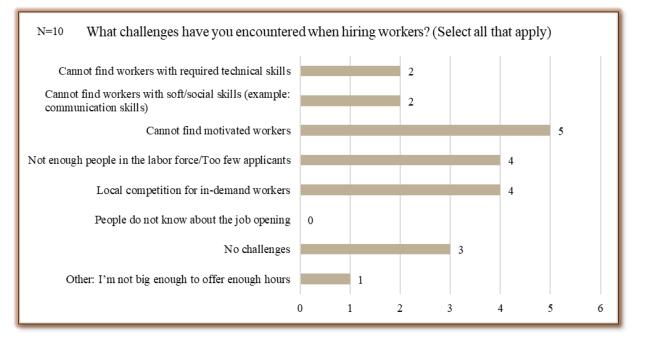
THEME II: The need for more labor

Where hires come from

Most of the participant's hirings come from "family or friends" and "individuals with only a high school diploma in the Shenandoah Valley

Challenges with Labor

The key point from this section is that the three most common challenges when hiring workers were "cannot find motivated workers," "local competition for in-demand workers," and "not enough people in the labor force/Too few applicants." (Graph 2) Interestingly enough, businesses that participated in the 2021 Shenandoah Valley Manufacturing Workforce Needs Report had the same challenges, especially finding motivated workers. Furthermore, both groups of participants most needed workers at this moment and in the future were maintenance mechanics, electricians, and jobs involving processing. From a macro viewpoint, the labor shortage is causing an enormous impact on the Shenandoah Valley economy. A 2022 Economic Impact of Filling Vacancies in the NAICS 31 Sector (Food, Textile, and Related Products Manufacturing) in Shenandoah Valley showed that filling 2,823 current vacancies could provide a direct impact of approximately 512 million and a total impact of 782 million. In other words, because of the 2,823 current vacancies, Shenandoah Valley cannot benefit from a 782 million total economic impact. From a micro viewpoint, the labor shortage is forcing employers to hire anyone. When asked what they are looking for in a candidate, one participant replied that they would hire anyone with a pulse. Even when some of the participants used federal programs such as the H-2A program to find workers, they still did not have a full staff, and some of the foreign workers did not speak English, thus creating another challenge.

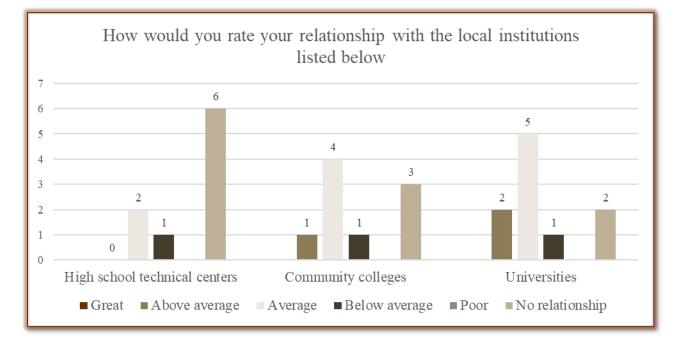


Graph 2: What challenges have you encountered when hiring workers? (Select all that apply)

Relationship with Learning Institutions

The major takeaway from this section is that either the participants have an average relationship or no relationship with learning institutions (Graph 3). Six participants do not

have a relationship with local technical centers; however, six of the participants have a relationship with the local community colleges, and eight of them have a relationship with the local universities. Unfortunately, four participants have an average relationship with the community colleges, and five have an average relationship with the Universities. One of the participants believes they do not have a better relationship with the local learning institutions because, in the participant's opinion, they (learning institutions) do not have an interest in placing workers in the poultry industry. Moreover, more than 50% of the participants are neutral on whether training given to individuals at all local learning institutions needs to improve. One of the participants who agreed that the training needs to improve said they believe it does not apply to real-world environments. Furthermore, some of the skills the participants want the learning institutions to teach are mechanical and electrical skills.

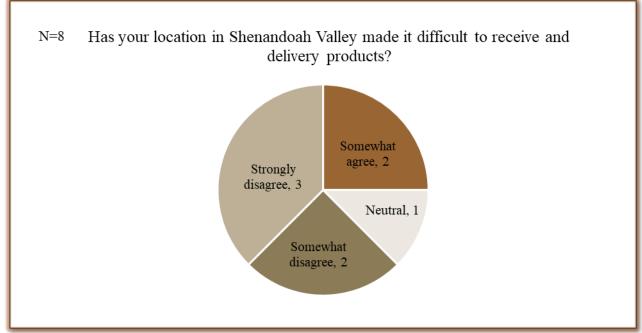


Graph 3: How would you rate your relationship with the local institutions listed below

THEME III: Good logistical capabilities

The participants were pleased with their logistical needs in the Shenandoah Valley. The participants were asked has their location in Shenandoah Valley made it difficult to receive and deliver products: three participants strongly disagreed, two answered somewhat disagree, one answered neutral, and two answered somewhat agree (Graph 4). There is no clear consensus on which U.S. region it has been difficult to get and receive products. A big issue has been the cost of getting glass bottles. A majority of participants must purchase glass bottles overseas, which is expensive given the item's weight.

Nevertheless, the participants enjoy their location in the Shenandoah Valley; they raved about the closeness to I-81 and its excellent distribution location. They would like to add a large supplying and packing company in the region. A constant sentiment was that buying supplies from more prominent companies is more reliable and cheaper. One participant said that purchasing from the big suppliers was like shopping at Walmart; they could get all their materials in one place, so price comparison is unnecessary. Some have used local suppliers; however, they did not have a good experience. In one instance, a participant said they bought cheese from a local supplier, and, upon arrival, the cheese was spoiled.



Graph 4: Has your location in Shenandoah Valley made it difficult to receive and delivery products?

THEME IV: Disconnect between the businesses and service providers *Learning Institutions*

The main takeaway is that there is a disconnect between the services that participated in the study and the food and beverage manufacturing businesses. As mentioned earlier, representatives from JMU, Virginia Tech, University of Richmond, local high schools, Piedmont, GoVirginia, and USDA participated in the study. A high school agriculture teacher in the Shenandoah Valley said they do not have a relationship with the food businesses. Furthermore, the students feel that a career in food and beverage manufacturing is not ideal. A similar comment was made by an instructor at Virginia Tech's Animal and Poultry Science Department. They said two percent of students in Virginia Tech's Meat Center—a center that teaches students to process, sanitation, and sell animal meat–go into animal processing. This is due to the students feeling that animal processing does not pay enough, they can get a less labor-intensive job, and their degree can be better served in another career field.

An educator at Piedmont College's Viticulture and Enology program said no wineries or breweries had approached them to talk to their students about job opportunities in the Shenandoah Valley. The school of professional and continuing studies at the University of Richmond does not have a relationship with the breweries in the Shenandoah Valley, and the school does not have a brewery program in the region, despite having programs in Roanoke, Richmond, and Northern Virginia. They would, however, love to have a brewery program in the Shenandoah Valley. There is also a lack of a partnership with the cluster and high education institutions in the Shenandoah Valley. The cluster does not have a relationship with JMU's School of Professional & Continuing Education. Like the School of Professional and Continuing Studies at the University of Richmond, they would love to have a partnership similar to the one they have with Merck pharmaceuticals. They offer JMU's School of Professional & Continuing Education guidance on what skills are essential to their profession.

Financial Institutions

Region 8 GoVirginia does have a relationship with the food and beverage manufacturing businesses because it is a targeted industry sector for them. Their interactions have been mainly about financing. GoVirginia cannot reward grants to one business; however, what they can do is cost sharing, but it has to be for a multi-businesses initiative. Additionally, they have rewarded learning institutions grants for a variety of projects. For example, JMU received a grant to study the impact and opportunities of the hemp industry.

USDA rural development does not work with the businesses; they mainly deal with agricultural businesses. USDA rural development does offer small businesses guarantee lending.

Recommendations

The recommendations were based on the interviews and survey results as well as the interviews with representatives from JMU, Virginia Tech, University of Richmond, local high schools in the Shenandoah Valley, GoVirginia, and USDA with their involvement with the food and beverage manufacturing industry. The three goals of this plan are: "Increase the supply and decrease the demand for food and beverage manufacturing human labor," "Create more opportunities for the cluster to receive capital," and "Keep the Shenandoah Valley at the forefront of logistics."

Goal I: Increase the supply of human labor and improve technology enhancement (e.g., through "upskilling") to address labor force issues.

Objective I.I: Change the perception of food and beverage manufacturing jobs.

There is a negative perception of food and beverage manufacturing careers among young adults (<25) in Virginia, which is negatively impacting the labor supply in the Shenandoah Valley. As mentioned earlier, young adults do not feel that a career in food and beverage manufacturing is not ideal because animal processing does not pay enough, they can get a less labor-intensive job, and their degree can be better served in another career field. Therefore, the food and

beverage manufacturing cluster must fix its perception to get young individuals applying to their jobs.

Action I.I.I: Develop a program in which the local high schools take field trips to the businesses' facilities, businesses visit the high schools and tell them about the benefits of food and beverage manufacturing, and businesses hire high school interns. Additionally, the high schools create a curriculum centered around food manufacturing.

Action I.I.II: Facilitate a program where the businesses visit different colleges outside of the Shenandoah Valley to talk to students about the technical careers

Action I.I.III: Partner with the businesses on a regional campaign highlighting the technical careers they offer and the technological advances the industry has made.

Action I.I.IV: Foster a business initiative to revamp their work environment.

Objective I.II: Create better relationships with higher education in Virginia.

The businesses have issues recruiting talent, so it is ideal for the Shenandoah Valley Partnership to facilitate a partnership with them and higher education in Virginia. Different institutions said that they do not have a relationship with the food and beverage

manufacturing industry; even though they would love to form a partnership. Additionally, some students do not stay in the area where they went to college due to the lack of jobs in the food and beverage industry. This could be an excellent opportunity for the Shenandoah Valley to recruit highly skilled people in Virginia. Thus, creating a relationship with higher education should be a priority.

Action I.II.I: Develop an organization of businesses and educators from JMU and Blueridge Community College that addresses the full range of in-demand skills gaps.

Action I.II.II: Work with the state government and business partners to create a food and beverage production and technology center at JMU.

Action I.II.III: Create a quarterly networking event where businesses and learning institutions meet to discuss what skills are needed in the market.

Action I.II.IV: Form a physical space where the local institutions and business leaders can interact daily.

Action I.II.V: Partner with JMU and the businesses to create a University of Richmond brewery certificate extension in the Shenandoah Valley.

Action I.II.VI: Market Shenandoah Valley as a place for recent graduates to live.

Objective I.III: Improve technology enhancement to address labor force issues

Due to the labor shortage and young adults not seeking food and beverage manufacturing careers, the cluster will need to develop ways to improve technology advances. JMU and Virginia tech engineering professors have not discussed alternative solutions to human

labor. The cluster does want to decrease the demand for human labor, but they want the state agencies to help with financing. The Virginia Economic Development Partnership (VEDP) does provide grants and loan opportunities for research and development, while GoVirginia can assist with cost-sharing; however, both agencies require a multi-business initiative. Therefore, creating a public-private relationship can help with the demand for human labor.

Action I.III.I: Design a grant matching program with GoVirgina and VDEP to support innovation initiatives done by the businesses.

Action I.III.II: Facilitate a partnership with the JMU integration center, Virginia Tech, and the businesses to lead the research in automating food and beverage manufacturing

Action: I.III.II: Coordinated a business initiative to help business plans to finance alternative solutions for human labor.

Goal II: Create more opportunities for the business to receive capital

Objective II.I: Active engagement with the businesses

The lack of capital is an issue for the cluster; also, some of the cluster members do not have a relationship with many financial institutions. So, the financial institutions need to have an open dialogue with the cluster about financial opportunities.

Action II.I.I: Create a regional organization composed of food and beverage manufacturing businesses whose goal is to improve the advancement of the industry.

Action II.I.II: Organize an annual national summit that brings together all involved in the food and beverage manufacturing industry to promote various investments in technology.

Action II.I.III: Host a quarterly meeting with the businesses and invite experts from financial institutions to speak to them about gaining capital.

Action II.I.IV: Spearhead a regional initiative with Shenandoah Valley Business Development Center to help the businesses create business plans for pursuing financial opportunities.

Objective II.II: Provide more information about financial opportunities

Providing financial information to the cluster is vital since businesses do not have a great relationship with the financial institutions; they are likely missing out on great opportunities on grant and loan opportunities. Therefore, Shenandoah Valley Partnership has a great opportunity to fill in the missing gap of information in the cluster.

Action II.II.I: Recruit an intermediary whose job is to connect business owners to sources of growth capital, business acceleration services, and other networks.

Action: II.II.II: Invest in hiring an intern to revamp the grant and loan section of the Shenandoah Valley Partnership website.

Action II.II.III: Send emails anytime there has been a new grant and loan opportunity, and a new site available.

Goal III: Make Shenandoah Valley one of the leaders in logistics

Objectives III.I: Fill in the missing gap

Even though the participants were satisfied with their logistical needs, there were still gaps in logistics that SVP infill.

Action III.I.I: Recruit a well-established supplying company

Action III.I.II: Partner with consultants and business developers to help local suppliers improve their product quality

Action III.I.III: Partner with Central Shenandoah Planning District Commission, Northern Shenandoah Planning District Commission, and VDOT to monitor the sustainability of all major highways and airports that the businesses used to transport and receive products.

Objectives III.II: Take advantage of the Shenandoah Valley distribution location

Action III.II.I: Use I-81 and Shenandoah Valley location to promote the region as a logistical hub.

Implementation Table

Table 9: Implementation Table						
	Short-Term (0-2 Years)	Middle-Term (2-4 Years)	Long-Term (5+ Years)	Responsibility		
Goal I: Increase the supply of human labor and improve technology enhancement (e.g., through "upskilling") to address labor force issues.						
Objective I.I: Change the perception of food and beverage manufacturing jobs.						
Action I.I.I: Develop a program				Local high		
in which the local high schools				schools		
take field trips to the businesses'						
facilities, businesses visit the				The F&B		
high schools and tell them about				industry		
the benefits of food and						

beverage manufacturing, and businesses hire high school interns. Additionally, the high schools create a curriculum centered around food manufacturing.	Short-Term (0-2 Years)	Middle-Term (2-4 Years)	Long-Term (5+ Years)	Responsibility The F&B
program where the businesses visit different colleges outside of the Shenandoah Valley to talk to students about the technical careers				industry Virginia Colleges
Action I.I.III: Partner with the businesses on a regional campaign highlighting the technical careers they offer and the technological advances the industry has made.				The F&B industry SVP
Action I.I.IV: Foster a business initiative to revamp their work environment.				The F&B industry SVP
Objective I.II: Create better rela	ationships with	higher educat	ion in Virginia	
Action I.II.I: Develop an organization of businesses and educators from JMU and Blueridge Community College that addresses the full range of in-demand skills gaps.				JMU The F&B industry Blueridge Community College
Action I.II.II: Work with the state government and business partners to create a food and beverage production and technology center at JMU.				JMU VDEP

[
				The F&B
				industry
				SVP
	Short-Term	Middle-Term	Long-Term	Responsibility
	(0-2 Years)	(2-4 Years)	(5+ Years)	
Action I.II.III: Create a				SVP
quarterly networking event				
where businesses and learning				Blueridge
institutions meet to discuss what				Community
skills are needed in the market.				College
				JMU
				The F&B
				industry
Action I.II.IV: Form a physical				JMU
space where the local institutions				
and business leaders can interact				The F&B
daily.				industry
Action I.II.V: Partner with JMU				U of R
and the businesses to create a				
University of Richmond brewery				SVP
certificate extension in the				
Shenandoah Valley.				JMU
Action I.II.VI: Market				SVP
Shenandoah Valley as a place				
for recent graduates to live.				Local EDOs
Objective I.III: Improve technol	ogy enhancem	ent to address	labor force iss	ues
Action I.III.I: Design a grant	- 87			GoVirginia
matching program with				So , irginia
GoVirginia and VDEP to				VDEP
support innovation initiatives				
done by the businesses.				SVP
Action I.III.II: Facilitate a				Virginia Tech
partnership with the JMU				JMU
integration center, Virginia Tech, and the businesses to lead				
reen, and the businesses to lead				F&B industry

the research in automating food				
and beverage manufacturing.				
	Short-Term	Middle-Term	Long-Term	Responsibility
	(0-2 Years)	(2-4 Years)	(5+ Years)	
Action: I.III.III: Coordinated a				SBDC
business initiative to help				
business plans to finance alternative solutions for human				SVP
labor.				F&B industry
Goal II: Create more op	•		ness to rece	ive capital
Objective II.I: Active engageme	ent with the bu	sinesses		
Action II.I.I: Create a regional				The F&B
organization composed of food				industry
and beverage manufacturing				CVD
businesses whose goal is to improve the advancement of the				SVP
industry.				
Action II.I.II: Organize an				SVP
annual national summit that				5 1 1
brings together all involved in				The F&B
the food and beverage				industry
manufacturing industry to				
promote various investments in				Local EDOs
technology.				
Action II.I.III: Host a quarterly				SVP
meeting with the businesses and				
invite experts from financial				The F&B
institutions to speak to them				industry
about gaining capital.				Local EDOs
Action II.I.IV: Spearhead a				SBDC
regional initiative with				
Shenandoah Valley Business				SVP
Development Center to help the				
businesses create business plans				The F&B
for pursuing financial				industry
opportunities.				

	Short-Term	Middle-Term	Long-Term	Responsibility
	(0-2 Years)	(2-4 Years)	(5+ Years)	
Objective II.II: Provide more in	formation abo	ut financial opp	oortunities	
Action II.II.I: Recruit an				SVP
intermediary whose job is to				
connect business owners to				
sources of growth capital, business acceleration services,				
and other networks.				
Action: II.II.II: Invest in hiring				SVP
an intern to revamp the grant and				
loan section of the Shenandoah				
Valley Partnership website.				
Action II.II.III: Send emails				SVP
anytime there has been a new				
grant and loan opportunity, and a				
new site available.				
Goal III: Make Shena	ndoah Valle	ey one of the	e leaders in	logistics
Objectives III.I: Fill in the missi	ng gap in food	and beverage	manufacturing	g logistics
Action III.I.I: Recruit a well-				SVP
established supplying company				
				VDEP
Action III.I.II: Partner with				SBDC
consultants and business				
developers to help local				SVP
suppliers improve their product quality				Local ESOs
Action III.II.II: Partner with				VDOT
Central Shenandoah Planning				CSDDC
District Commission, Northern Shenandoah Planning District				CSPDC
Commission, and VDOT to				NSPDC
monitor the sustainability of all				
major highways and airports that				SVP
the businesses used to transport				
and receive products.				

Objectives III.II: Utilize Shenandoah Valley					
Action III.II.I: Use I-81 and				SVP	
Shenandoah Valley location to					
promote the region as a logistical				Local ESOs	
hub.					
				VDEP	

References

Arzaghi Mohammad and Henderson Vernon J. 2008. Networking off Madison Avenue. Oxford University Press

https://www.jstor.org/stable/pdf/20185068.pdf?refreqid=excelsior%3Ae8655afee6689da85 a56e020854bb597

Bekele Gashawbeza W. and Jackson Randall W. 2006. Theoretical Perspectives on Industry Clusters. Regional Research Institute. <u>https://www.researchgate.net/publication/228834254_Theoretical_perspectives_on_industry</u> clusters

Carlino Gerald. 2001. Knowledge spillovers: Cities' role in the new economy. Business review (Federal Reserve Bank of Philadelphia). <u>https://www.researchgate.net/publication/5051709_Knowledge_spillovers_Cities'_role_in_t_he_new_economy</u>

- Clarke Susan E. and Gaile Gary L. 1989. MOVING TOWARD ENTREPRENEURIAL ECONOMIC DEVELOPMENT POLICIES OPPORTUNITIES AND BARRIERS. Policy Studies Journal
- Doeringer Peter B., Terkla David G. 1996. Why do Industries Cluster. Business Network. Walter de Gruyter & Co.

Dumont Michel and Meeusen Wim. 2000. Knowledge spillovers through R&D cooperation. OECD. <u>https://www.oecd.org/sti/inno/2093436.pdf</u>

Dun and Bradstreet. 2021. https://www.dnb.com/business-directory.html

- Elkin Stephen L. 1987. City and Regime in the American Republic. The University of Chicago Press
- Ellison Glenn, Glaeser Edward L., and Kerr William. 2007. What Causes Industry Agglomeration? Evidence From Coagglomeration Patterns. National Bureau of Economic Research .<u>https://www.nber.org/system/files/working_papers/w13068/w13068.pdf</u>
- Emsi (a). 2021. Regional Comparison by Industry Comparing Food Manufacturing across 2 Regions

J. Williams 38

Emsi (b). 2021. Food Manufacturing in Shenandoah Valley Partnership Region

- Etzioni Amitai. 1967. Mixed-Scanning: A "Third" Approach to Decision-making. Public Administration Review,
- Guidehouse. 2019. Economic Clusters: Four Design Principles for Success. <u>https://guidehouse.com/-/media/www/pdfs-legacy-guidehouse/whitepapers/economic-clusters-four-design.pdf</u>
- Hospers Gert-Jan, Desrochers Pierre, Sautet Frederic. 2008. The next Silicon Valley? On the relationship between geographical clustering and public policy. Int Entrep Manag J. <u>https://link.springer.com/content/pdf/10.1007/s11365-008-0080-5.pdf</u>
- Interviews. 2021. Business Research Methodology. <u>https://research-methodology.net/research-meth</u>
- Kolympirisa Christos, Kalaitzandonakesa Nicholas, Miller Douglas.2011. Spatial collocation and venture capital in the US biotechnology industry. Elsevier B.V. <u>https://reader.elsevier.com/reader/sd/pii/S004873331100103X?token=77052F72B3395EAE</u> <u>0F7269264264FBFD90C3401DCA2E7B28350C8EE6328D04FEA6592BC63863C348D33</u> <u>EB5FF80CE4A4D&originRegion=us-east-1&originCreation=20211026033845</u>
- Louisiana Community Network. 2021. Business Retention & Expansion. <u>https://www.opportunitylouisiana.com/docs/default-source/community-development-toolkit/lcn_module_6_handbook.pdf?sfvrsn=ae26a805_2</u>
- Marshall Alfred. 1890. Principles of Economics (8th ed.).Online Library of Liberty https://oll.libertyfund.org/title/marshall-principles-of-economics-8th-ed#lf0197_label_264

Ohlin Bertil. 1935. INTERREGIONAL AND INTERNATIONAL TRADE. HARVARD UNIVERSITY PRESS CAMBRIDGE

- Porter Michael E. 1990. The Competitive Advantage of Nations. <u>http://www.economie.ens.fr/IMG/pdf/porter_1990 -</u> <u>the_competitive_advantage_of_nations.pdf</u>
- Porter Michael E. 1998. Clusters and the New Economics of Competition. https://hbr.org/1998/11/clusters-and-the-new-economics-of-competition

Porter Michael E. 2009. Clusters and Economic Policy: Align Public Policy with the New Economics of Competition. <u>https://www.hbs.edu/ris/Publication%20Files/Clusters_and_Economic_Policy_White_Paper_8e844243-aa23-449d-a7c1-5ef76c74236f.pdf</u>

Rosenfeld Stuart. 2005. Industry Clusters: Business Choice, Policy Outcome, or Branding Strategy? Journal of New Business Ideas and Trend. <u>http://jnbit.org/upload/Rosenfeld-3-2-2005.pdf</u>

- Saylor Academy. 2012. Government, Public Policy, and Sustainable Business. The Sustainable Business Case Book. https://saylordotorg.github.io/text_the-sustainable-business-casebook/s07-00-government-public-policy-and-s.html
- Shenandoah Valley Partnership. 2019. Shenandoah Valley Partnership 2019 Economic Development Strategic Plan. <u>https://theshenandoahvalley.com/wp-</u> <u>content/uploads/2020/01/SVP-Strategic-Plan-2019-With-Cover.pdf</u>
- Shenandoah Valley Partnership. 2021. VISION & MISSION. https://theshenandoahvalley.com/about/vision-mission/
- Sprangel Joe. 2021. Shenandoah Valley Manufacturing Workforce Needs. Shenandoah Valley Partnership

Strojer Erik, Smith Valdemar, and Hansen-Dilling Mogens. 2003. Industrial clusters, firm location and productivity – Some empirical evidence for Danish businesses. Department of Economics Aarhus School of Business. <u>https://www.researchgate.net/publication/5093592_Industrial_clusters_firm_location_and_p</u> <u>roductivity - Some_empirical_evidence_for_Danish_businesses</u>

- UCLG. 2014. The Role of Local Governments in Economic Development. The Federation of Canadian Municipalities. <u>https://proyectoallas.net/wp-content/uploads/2018/01/The-Role-of-Local-Governments-in-Economic-Development.pdf</u>
- Wolman Harold and Hincapie Diana. 2015. Cluster and Cluster-Based Development Policy. Economic Development Quarterly

Appendix

Survey Questions

In what city or county in the Shenandoah Valley is your business located?

- Augusta County
- Bath County
- Highland County
- Page County
- Rockbridge County
- Rockingham County
- Shenandoah County
- City of Buena Vista
- City of Harrisonburg
- City of Lexington
- City of Staunton
- City of Waynesboro

Which category does your business fall under?								
O Winery								
O Brewery								
Cidery								
 Animal Processing 	9							
O Non-Animal Proce	ssing (exam	ple: fruit pro	cessing)					
O Bakery								
Other								
What were the gross	s revenues f	for your mo	ost recent f	iscal year?				
C Less than 40 millio	n							
Greater than 40 mi	llion							
On a scale from 1 to funds/financing in th			nely difficul	t, how diffi	icult has it b	been to obtain		
	1	2	3	4	5			
Not difficult	\bigcirc	\bigcirc	\bigcirc	\bigcirc	\bigcirc	Extremely difficult		
On a scale from 1 to 5, with 5 being extremely difficult, how difficult has it been to obtain funds/financing from financial services in the Shenandoah Valley.								
	1	2	3	4	5			
Not difficult	\bigcirc	\bigcirc	\bigcirc	\bigcirc	\bigcirc	Extremely difficult		
			J. Willia	ms 42				

What types of financing has your business used within the last 2 years to meet your capital needs? (Select all that apply)

Revolving line of credit from a bank

Credit cards

Earnings of the business

Bank loan

Private loan (friends or family)

State/Regional loans and grants

Angel or Venture Capitalist

Other...

Rate your experience when trying to receive funds from any financial services listed below.

	Great	Above avera	Average	Below avera	Poor	No experience
Virginia agen	\bigcirc	\bigcirc	\bigcirc	\bigcirc	\bigcirc	\bigcirc
The Federal	\bigcirc	\bigcirc	\bigcirc	\bigcirc	\bigcirc	\bigcirc
Large bank	\bigcirc	\bigcirc	\bigcirc	\bigcirc	\bigcirc	\bigcirc
Small comm	\bigcirc	\bigcirc	\bigcirc	\bigcirc	\bigcirc	\bigcirc
Angel or Ven	\bigcirc	\bigcirc	\bigcirc	\bigcirc	\bigcirc	\bigcirc
Payday lend	\bigcirc	\bigcirc	\bigcirc	\bigcirc	\bigcirc	\bigcirc
Any other fin	\bigcirc	\bigcirc	\bigcirc	\bigcirc	\bigcirc	\bigcirc

If you answered below average or poor on any financial services, please explain why.

Long answer text

If you have been turned down for funding in the last two years, what were the reasons given? (Select all that apply)

My business did not have enough years of history
My business' sales were too low

- They did not lend to my industry
- I did not have enough collateral
- My credit score was too low
- I received financing
- I have not applied for financing
- I do not know
- Other...

Do you plan in the future to consider outside investors?

Yes

- 🔵 No
- Maybe

If yes, from who?
Angel or Capital investor
Family and friends
Other business
O Other
If you had more capital/funds to invest in your business, what would you spend them on? (Check the three most important choices)
Build a bigger facility
Improve technology to replace workers
Upgrade your cold storage unit
Build a production facility
Hire more workers
Other
Does your current business location provide enough opportunities for future expansion?
○ Yes
○ No
If you could not expand at your current site, where would you consider expanding?
O In the Shenandoah Valley
Outside Shenandoah Valley
If you answered "Outside the Shenandoah Valley," please explain why.
Long answer text

Where do your new hires come from? (Select the 3 most common)
Family or friends
Individuals with only a high school diploma (In the Shenandoah Valley)
Individuals with only a high school diploma (Outside of the Shenandoah Valley)
High school technical centers (In the Shenandoah Valley)
High school technical centers (Outside of the Shenandoah Valley)
Community college certificate programs (In the Shenandoah Valley)
Community college certificate programs (Outside of the Shenandoah Valley)
Community college associate degree programs (In the Shenandoah Valley)
Community college associate degree programs (Outside of the Shenandoah Valley)
Universities (ex: JMU, EMU, and etc.) (In the Shenandoah Valley)
Universities (Outside of the Shenandoah Valley)
Other
What challenges have you encountered when hiring workers? (Select all that apply)
Cannot find workers with required technical skills
Cannot find workers with soft/social skills (example: communication skills)
Cannot find motivated workers
Not enough people in the labor force/Too few applicants
Local competition for in-demand workers
People do not know about the job opening
No challenges
Other

J. Williams 46

How would you rate your relationship with the local institutions listed below.

	Great	Above average	Average	Below average	Poor	No relationship
High school technical centers	0	0	0	\circ	0	\bigcirc
Community colleges	\bigcirc	\bigcirc	0	0	\bigcirc	\bigcirc
Universities	\bigcirc	\bigcirc	\bigcirc	\bigcirc	\bigcirc	\bigcirc

If you answered below average or poor on any institutions, please explain why.

Your answer

At this current moment, what is most difficult position to fill?

Your answer

What technical skills would you like incoming workers to have?

Your answer

In the next 3-5 years, what type of workers will you most need?

Your answer

Would you be interested in partnering with other businesses and the local institutions to train the local workforce?

🔵 Yes

No

🔵 Maybe

Do you think the training given to individuals at the local institutions needs to improve?

	Strongly agree	Somewhat agree	Neutral	Somewhat disagree	Strongly disagree
High school technical centers	\bigcirc	0	0	0	0
Community college certificate programs	0	0	0	\bigcirc	0
Community colleges	\bigcirc	\circ	\bigcirc	\bigcirc	0
Universities	\bigcirc	\bigcirc	\bigcirc	\bigcirc	\bigcirc

If you answered somewhat or strongly agree, what issues are you having with the training?

Your answer

Name 2 specific technical skills you will like the institutions to teach.

Your answer

What type of businesses would you like Shenandoah Valley to attract? (Select all that apply)

	packaging	and	supply	company
Alaiye	packaying	anu	Supply	company

A raw materials company for your specific industry (example: a grape grower for the wine industry)

Other:

What do you think is the best way for Shenandoah Valley Partnership and the local economic agencies to attract new consumers and people to the region?

Your answer

How would you rate your logistics situation?

	Great	Above average	Average	Below average	Poor
Inputs: getting materials, supplies, equipment, etc.	0	0	0	0	0
Getting products to market and getting paid	0	0	0	\bigcirc	0
Other	0	\bigcirc	\bigcirc	\bigcirc	0

If you answered below average or poor on any the choices, please explain why.

Your answer

Has your location in Shenandoah Valley made it difficult to receive and delivery products?

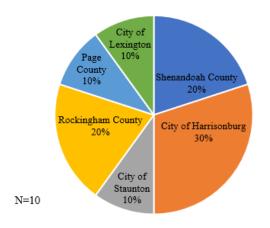
- Strongly agree
- Somewhat agree
- Neutral
- Somewhat disagree

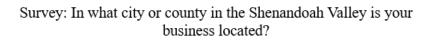
Strongly disagree

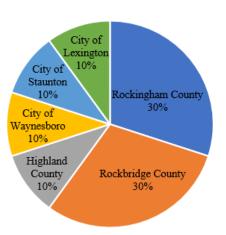
In which regions of the U.S. has your business been most impacted by logistical issues and disruptions.
O Northeast
O South
O Midwest
◯ West
Other comments you would like to share.
Your answer

Survey Results

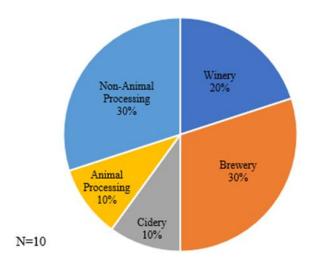
Interview: In what city or county in the Shenandoah Valley is your business located?

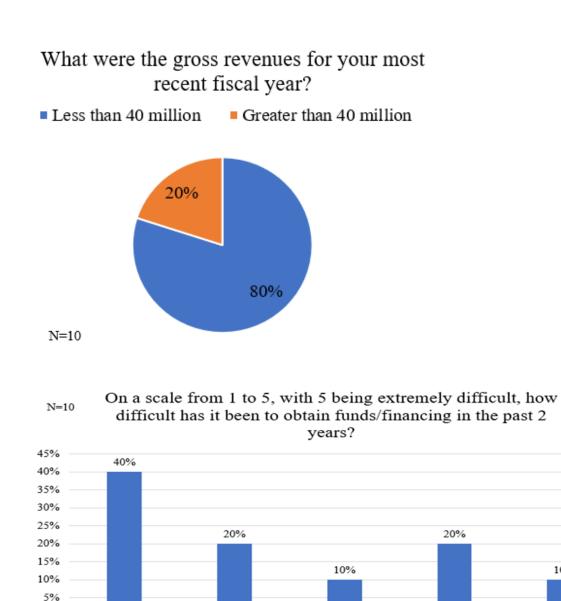






Survey: Which category does your business fall under?

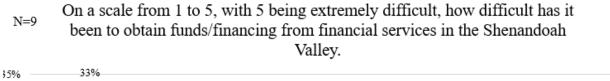


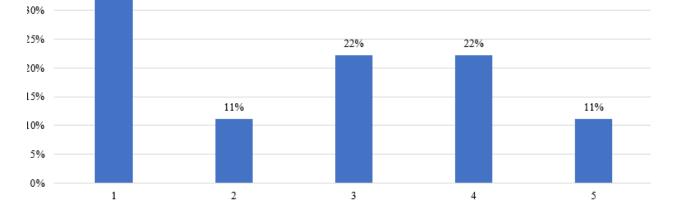


0%

10%

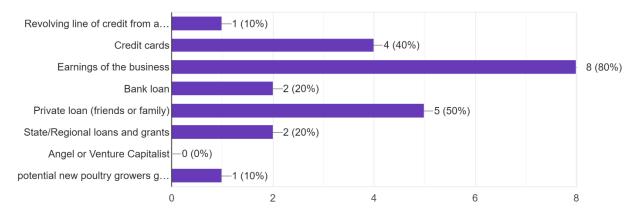
d



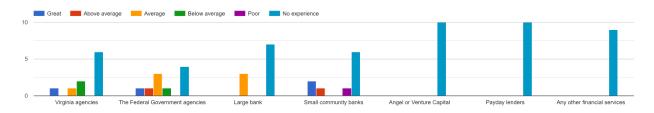


What types of financing has your business used within the last 2 years to meet your capital needs? (Select all that apply)

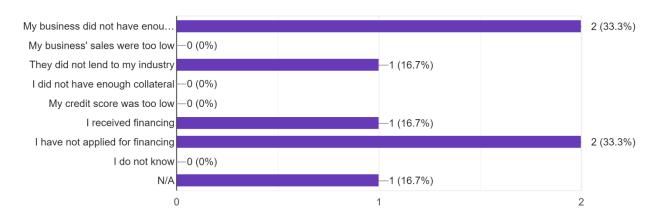
10 responses



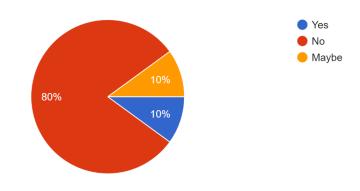
Rate your experience when trying to receive funds from any financial services listed below.



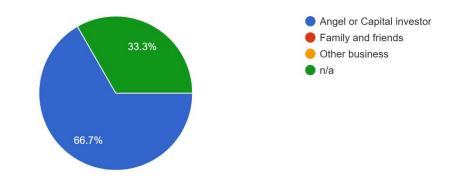
If you have been turned down for funding in the last two years, what were the reasons given? (Select all that apply) ⁶ responses



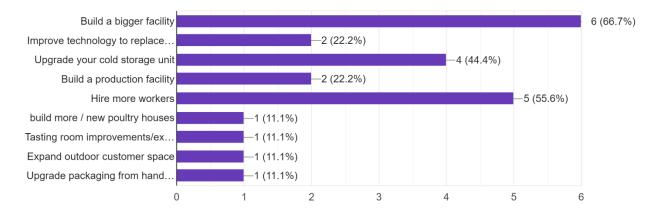
Do you plan in the future to consider outside investors? 10 responses



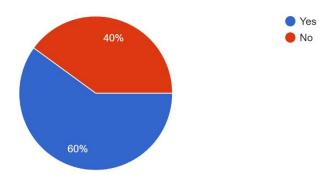
If yes, from who? 3 responses



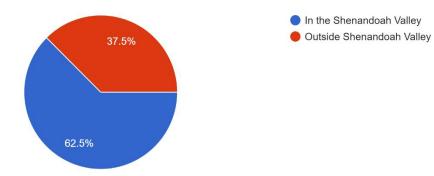
If you had more capital/funds to invest in your business, what would you spend them on? (Check the three most important choices) 9 responses



Does your current business location provide enough opportunities for future expansion? 10 responses

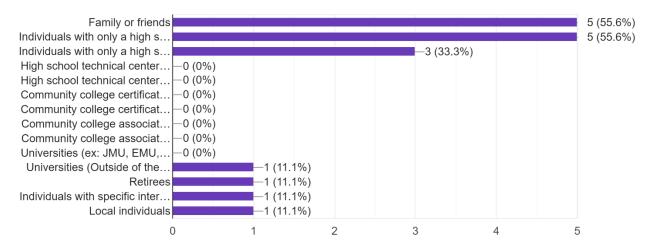


If you could not expand at your current site, where would you consider expanding? ${\scriptstyle 8\, responses}$

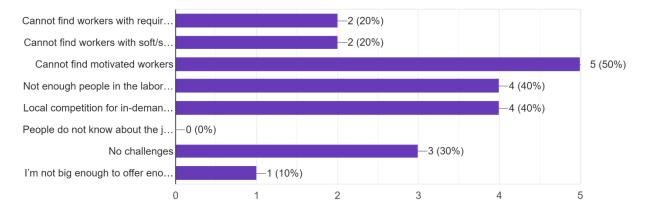


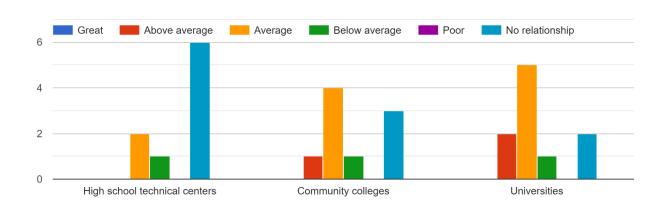
Where do your new hires come from? (Select the 3 most common)

9 responses



What challenges have you encountered when hiring workers? (Select all that apply) 10 responses





How would you rate your relationship with the local institutions listed below.

At this current moment, what is most difficult position to fill?

5 responses

Maintenance Mechanic

electricians / mechanic tech's / general labor

unskilled gardening

No openings now

Salesperson

What technical skills would you like incoming workers to have? 6 responses

Maintenance

mechanical skills / electrical skills

Beer processing, wine processing, vineyard/farm experience

Familiarity with diverse skill needs of small manufacturing (able to swing from production, to marketing, packing, cleaning and paperwork, etc)

Speak English

Understanding of fermentation.

In the next 3-5 years, what type of workers will you most need?

7 responses

Production workers

all types.

Tasting room associates

retail sales

I don't know how much we plan to grow in the next 3-5

Vineyard workers

Cidermaker/manager of business

In the next 3-5 years, what technical skills will workers need to have to help your company be successful.

6 responses

mechanical skills / electrical skills

Beer processing, wine processing, vineyard/farm experience

basic computer/retail skills

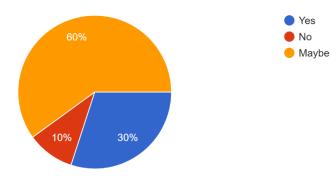
Computer literate, Spanish speaking a plus, commitment to long term team work

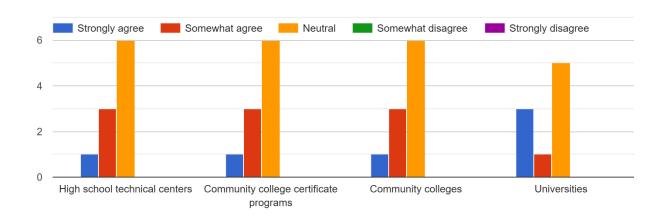
Understand English, to be able to follow instruction

Knowledge of fermentation

Would you be interested in partnering with other businesses and the local institutions to train the local workforce?

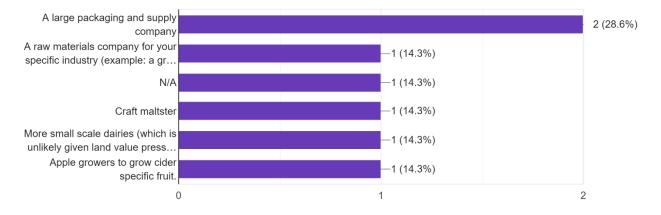
10 responses

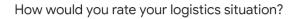


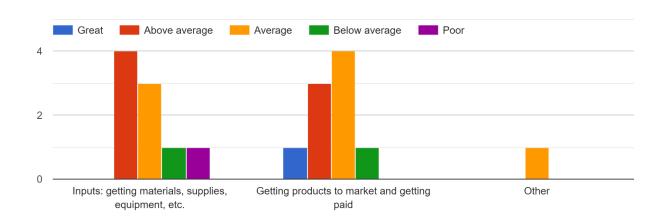


Do you think the training given to individuals at the local institutions needs to improve?

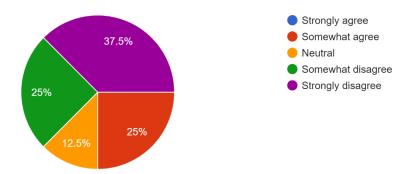
What type of businesses would you like Shenandoah Valley to attract? (Select all that apply) 7 responses







Has your location in Shenandoah Valley made it difficult to receive and delivery products? 8 responses



In which regions of the U.S. has your business been most impacted by logistical issues and disruptions.

6 responses

